# Statement of Findings Independent Health Association, Inc. Mental Health Parity and Addiction Equity Act Testing of Phase III Workbooks March 11, 2020 – November 30, 2020 Survey ID #: 1215102805

### **Parity Compliance**

- 10.2 Compliance with State Medicaid Plan, Applicable Laws and Regulations
- h.) Mental Health and Substance Use Disorder Benefits Parity Requirements
- ii.) The Contractor shall comply with mental health and substance use disorder benefits parity requirements for financial requirements and treatment limitations specified in 42 CFR 438.910.

# **18.5 Reporting Requirements**

- a) The Contractor shall submit the following reports to SDOH (unless otherwise specified). The Contractor will certify the data submitted pursuant to this section as required by SDOH. The certification shall be in the manner and format established by SDOH and must attest, based on best knowledge, information, and belief to the accuracy, completeness and truthfulness of the data being submitted.
- xxii) Mental Health and Substance Use Disorder Parity Reporting Requirements
  Upon request by the SDOH, OMH or OASAS the Contractor shall prepare and submit
  documentation and reports, in a form and format specified by SDOH, OMH or OASAS,
  necessary for the SDOH, OMH or OASAS to establish and demonstrate compliance with
  42 CFR 438 Subpart K, and applicable State statute, rules and guidance.

# 35.1 Contractor and SDOH Compliance With Applicable Laws

Notwithstanding any inconsistent provisions in this Agreement, the Contractor and SDOH shall comply with all applicable requirements of the State Public Health Law; the State Social Services Law; the State Finance Law; the State Mental Hygiene Law; the State Insurance Law; Title XIX of the Social Security Act; Title VI of the Civil Rights Act of 1964 and 45 CFR Part 80, as amended; Title IX of the Education Amendments of 1972; Section 504 of the Rehabilitation Act of 1973 and 45 CFR Part 84, as amended; the Age Discrimination Act of 1975 and 45 CFR Part 91, as amended; the ADA; Title XIII of the Federal Public Health Services Act, 42 U.S.C § 300e et seq., regulations promulgated thereunder; the Health Insurance Portability and Accountability Act of 1996 (P.L. 104-191) and related regulations; the Federal False Claims Act, 31 U.S.C. § 3729 et seq.; Mental Health Parity and Addiction Equity Act of 2008, (P.L. 110-345); for Contractors operating in New York City, the New York City Health Code; and all other applicable legal and regulatory requirements in effect at the time that this Agreement is signed and as adopted or amended during the term of this Agreement. The parties agree that this Agreement shall be interpreted according to the laws of the State of New York.

# Finding:

Based on the review of Independent Health Association, Inc.'s Phase III nonquantitative treatment limitation (NQTL) workbook submissions, the Managed Care Organization (MCO) failed to provide all required information and comparative analyses demonstrating compliance with the Mental Health Parity and Addiction Equity Act of 2008 (MHPAEA), P.L. 110-343, for 5 of 10 NQTLS examined, including retrospective review, outlier review, experimental/investigational determinations, fail first, and provider credentialing.

 Specifically, Independent Health Association, Inc. failed to provide all required information and substantive comparative analyses in Step 4, as written comparability and equivalent stringency, for outlier review in the inpatient and outpatient benefit classifications and in Step 5, in-operation comparability and equivalent stringency, for retrospective review, outlier review and experimental/investigational determinations in the inpatient, outpatient, and prescription drug benefit classifications.

The MCO failed to provide all required information and substantive comparative analyses in Steps 1 through 5 for fail first in the prescription drug benefit classification and in Step 5, in-operation comparability and equivalent stringency, for provider credentialing in the inpatient and outpatient benefit classifications. Due to these findings, the State is not able to assess whether the MCO complies with MHPAEA for the above-referenced NQTLs.

Additionally, based on the review of Independent Health Association, Inc.'s Phase III NQTL workbook submission (submitted August 14, 2020) for retrospective review and outlier review, the MCO is not in compliance with MHPAEA. The MCO's submission for retrospective review in the inpatient and outpatient benefit classifications demonstrated in Step 1, MCO specific language of NQTL, Step 2, factors triggering the NQTL, and Step 3, evidentiary standards comparability and equivalent stringency, the processes, strategies, evidentiary standards, and other factors used in designing retrospective review for mental health and substance use disorder (MH/SUD) benefits were not comparable to those utilized for medical and surgical (M/S) benefits. Specifically, several factors that trigger retrospective review for MH/SUD were reported to be related to clinical appropriateness; however, the submission did not indicate that this is comparable to M/S.

The MCO's submission for outlier review in the inpatient and outpatient benefit classifications demonstrated in Step 3, evidentiary standards comparability and equivalent stringency, that the evidentiary standards used to define the factor of "high cost" are not comparable to and are more stringently applied to MH/SUD benefits compared to M/S benefits. To wit, the MCO indicates that the monetary threshold for outlier review is 20 times greater for M/S services than for MH//SUD services, thereby making this treatment limitation a violation of MHPAEA.

#### **Corrective Action:**

#### Phase III - Retrospective Review

<u>Review:</u> Independent Health Association ("IHA") will add comparability and equivalent stringency as a standing agenda item on Joint Operating Oversight meetings applicable to delegate partnerships.

IHA will develop additional reporting to demonstrate that the factors and application of policies and strategies for MH/SUD medications are comparable and are not more stringently applied than those for M/S medications.

#### **Responsible Party:**

Phil Salemi Jr, Director, Utilization Quality Operations Improvement Management

Christine Bingham, Clinical Manager – Behavioral Health

Jillian Malcom, Director-Pharmacy Services & Operations

Nicole Britton, Chief Compliance Officer/Mental Health Parity Compliance Officer

#### **Date Certain:**

3/31/22 – for the Inpatient and Outpatient

6/30/22 – for the Prescription Drugs

Monitoring and/or Auditing: IHA's Compliance Department will assign an internal Corrective Action Plan ("CAP") to ensure the execution of the steps outlined in this Plan of Correction. The CAP will include detailed corrective actions to be taken, timeframes for completion, and a monitoring period, and will be reported to Management and the Board of Directors. Additionally, comparative analysis results will be reported to the Mental Health Parity Compliance Officer, Management, and the Board of Directors. The Compliance Department will assign an internal corrective action plan for any comparative analysis results that indicate a potential parity concern, updating policies and procedures and/or training associates as appropriate.

Education: IHA has incorporated training and education on federal and state mental health and substance use disorder parity requirements for all workforce members that are engaged in functions that are subject to federal or state mental health and substance use disorder parity requirements or involved in the analysis as a part of the compliance program. This training is provided to all workforce members at new hire orientation and annually thereafter. Should review of comparative analyses identify parity issues, additional education on parity requirements will be included as part of a CAP.

#### Phase III - Outlier Review

**Review:** After review, it has been identified that the information submitted related to the High Dollar Claim Review portion of the Outlier Review NQTL was incomplete. Based on a review of the High Dollar Claim Review process and the underlying reporting, MH/SUD claims and M/S claims are triggered for

review in a comparable manner, which makes the current High Dollar Claim Review process parity compliant.

High Dollar Claim Reviews for M/S claims are conducted based on the following set thresholds: \$40k for all participating Institutional claims, \$5k for all participating Professional claims, and \$10k for all nonparticipating claims. Beacon Health Options ("Beacon"), IHA's delegated entity that manages the MH/SUD benefit for certain lines of business, has a High Dollar Claim Review threshold of \$10k for all claim types. Based on the above thresholds, participating Professional claims are reviewed at a more restrictive threshold for M/S claims and all non-participating claims for both M/S and MH/SUD are reviewed at the same threshold. Reporting shows that there were 23,564 M/S Institutional claims from July 1, 2021, and June 30, 2021. Of those 23,564 M/S Institutional claims, 1,330 exceeded the \$40k threshold. This means that 5.64% of participating Institutional claims for M/S services were reviewed as part of the High Dollar Claim Review process during that review period. Further, there were 3,953 MH/SUD Institutional claims during the same time period. Of those MH/SUD Institutional claims, 197, exceeded the \$10k threshold. This means that 4.98% of participating Institutional claims for MH/SUD services exceeded the \$10k threshold and are reviewed as part of the High Dollar Claim Review process. Based on this information, a higher percentage of M/S participating Institutional claims were reviewed than the MH/SUD claims in the same category and supports the conclusion that the High Dollar Claim Review portion of Outlier Review is parity compliant.

As it relates to conducting a comparative analysis for all portions of the Outlier Review NQTL to ensure that parity compliance, IHA will conduct an annual comparative analysis of all aspects of the Outlier Review NQTL, which will include the relevant material from Beacon as well.

IHA will develop additional reporting to demonstrate that the factors and application of policies and strategies for MH/SUD medications are comparable and are not more stringently applied than those for M/S medications.

#### Responsible Party:

David Taggart, Director - Claims Operations

Jillian Malcolm, Director-Pharmacy Services & Operations

Nicole Britton – Chief Compliance Officer/Mental Parity Compliance Officer

#### Date Certain:

3/31/22 – Inpatient and Outpatient

6/30/22 – Prescription Drug

Monitoring and/or Auditing: IHA's Compliance Department will assign an internal Corrective Action Plan ("CAP") to ensure the execution of the steps outlined in this Plan of Correction. The CAP will include detailed corrective actions to be taken, timeframes for completion, and a monitoring period, and will be reported to Management and the Board of Directors. Additionally, annual comparative analysis results will be reported to the Mental Health Parity Compliance Officer, Management, and the Board of Directors. The Compliance Department will assign an internal corrective action plan for any comparative

analysis results that indicate a potential parity concern, updating policies and procedures and/or training associates as appropriate.

**Education:** IHA has incorporated training and education on federal and state mental health and substance use disorder parity requirements for all workforce members that are engaged in functions that are subject to federal or state mental health and substance use disorder parity requirements or involved in the analysis as a part of the compliance program. This training is provided to all workforce members at new hire orientation and annually thereafter. Should review of comparative analyses identify parity issues, additional education on parity requirements will be included as part of a CAP.

#### Phase III - Experimental/Investigational Determinations

**<u>Review:</u>** IHA will add comparability and equivalent stringency as a standing agenda item on Joint Operating Oversight meetings applicable to delegate partnerships.

IHA will develop additional reporting to demonstrate that the factors and application of policies and strategies for MH/SUD medications are comparable and are not more stringently applied than those for M/S medications.

# Responsible Party:

Phil Salemi Jr, Director, Utilization Quality Operations Improvement Management

Christine Bingham, Clinical Manager – Behavioral Health

Jillian Malcom, Director-Pharmacy Services & Operations

Nicole Britton, Chief Compliance Officer/Mental Health Parity Compliance Officer

#### **Date Certain:**

3/31/22 - Inpatient and Outpatient

6/30/22 – Prescription Drugs

Monitoring and/or Auditing: IHA's Compliance Department will assign an internal Corrective Action Plan ("CAP") to ensure the execution of the steps outlined in this Plan of Correction. The CAP will include detailed corrective actions to be taken, timeframes for completion, and a monitoring period, and will be reported to Management and the Board of Directors. Additionally, comparative analysis results will be reported to the Mental Health Parity Compliance Officer, Management, and the Board of Directors. The Compliance Department will assign an internal corrective action plan for any comparative analysis results that indicate a potential parity concern, updating policies and procedures and/or training associates as appropriate.

Education: IHA has incorporated training and education on federal and state mental health and substance use disorder parity requirements for all workforce members that are engaged in functions that are subject to federal or state mental health and substance use disorder parity requirements or involved in the analysis as a part of the compliance program. This training is provided to all workforce members at new hire orientation and annually thereafter. Should review of comparative analyses identify parity issues, additional education on parity requirements will be included as part of a CAP.

#### Phase III - Fail First

Review: IHA's Pharmacy Department utilizes the Pharmacy and Therapeutics ("P&T") Committee, to ensure that comparable standards and processes are used when determining if a medication should require step-therapy (fail first) for both M/S and MH/SUD drugs. Medications are determined to require step therapy by the P & T Committee by reviewing current peer reviewed primary literature, FDA package labelling, clinical trials, compendial sources, and published clinical guidelines as references, based on a review of those materials the P&T Committee may decide to add step therapy to a medication. Additionally, all non-formulary medications require the use of formulary alternatives prior to approving a non-formulary product (unless a formulary exception exists). Medications listed on the formulary as requiring step therapy will automatically process when billed by a pharmacy if any of the medications required to be trialed initially, have been recently billed by a pharmacy. The same exception process is allowed and followed for both M/S and MH/SUD medications that require step-therapy, which is based on information provided by a healthcare professional that indicates a reason why step-therapy cannot be used in that instance.

IHA will develop additional reporting to demonstrate that the factors and application of policies and strategies for MH/SUD medications are comparable and are not more stringently applied than those for M/S medications. This reporting will be used to inform a comparative analysis to ensure that M/S and MH/SUD medications are being treated in a comparable manner.

Further, IHA will ensure that future workbooks prompts are followed in the completion of this or similar type review.

# Responsible Party:

Jillian Malcom, Director-Pharmacy Services & Operations

#### Date Certain:

2/28/22 – For reporting

6/30/22 – to complete initial comparative analysis

Monitoring and/or Auditing: IHA's Compliance Department will assign an internal Corrective Action Plan ("CAP") to ensure the execution of the steps outlined in this Plan of Correction. The CAP will include detailed corrective actions to be taken, timeframes for completion, and a monitoring period, and will be reported to Management and the Board of Directors. Additionally, annual comparative analysis results will be reported to the Mental Health Parity Compliance Officer, Management, and the Board of Directors. The Compliance Department will assign an internal corrective action plan for any comparative analysis results that indicate a potential parity concern, updating policies and procedures and/or training associates as appropriate.

**Education:** IHA has incorporated training and education on federal and state mental health and substance use disorder parity requirements for all workforce members that are engaged in functions that are subject to federal or state mental health and substance use disorder parity requirements or involved in the analysis as a part of the compliance program. This training is provided to all workforce members at new hire orientation and annually thereafter. Should review of comparative analyses identify parity issues, additional education on parity requirements will be included as part of a CAP.

#### **Phase III - Provider Credentialing**

**Review:** IHA believes that its Provider Credentialing policies and processes are parity compliant as the same policies and processes are used in the credentialing of both M/S and MH/SUD providers. IHA will establish reporting to assist in the completion of a biannual comparative analysis to ensure that the credentialing and recredentialing processes are compliant in operation. IHA does utilize a provider network supplied by Beacon Health Options ("Beacon"), a delegated entity of IHA, and while Beacon credentials and recredentials their own providers, IHA's comparative analyses will include relevant information from Beacon to ensure parity compliance in operation between M/S and MH/SUD providers.

#### Responsible Party:

Bonnie Mack - Manager-Credentialing

Michele Mornelli - Manager-Network Contracts

Nicole Britton - Chief Compliance Officer/Mental Health Parity Compliance Officer

#### Date Certain:

1/31/22 - Establish Reporting

4/30/22 - Completion of Initial Biannual Comparative Analysis

7/31/22 - Implement any internal corrective action identified during the Initial Biannual Comparative Analysis

Monitoring and/or Auditing: IHA's Compliance Department will assign an internal Corrective Action Plan ("CAP") to ensure the execution of the steps outlined in this Plan of Correction. The CAP will include detailed corrective actions to be taken, timeframes for completion, and a monitoring period, and will be reported to Management and the Board of Directors. Additionally, biannual comparative analysis results will be reported to the Mental Health Parity Compliance Officer, Management, and the Board of Directors. The Compliance Department will assign an internal corrective action plan for any comparative analysis results that indicate a potential parity concern, updating policies and procedures and/or training associates as appropriate.

**Education:** IHA has incorporated training and education on federal and state mental health and substance use disorder parity requirements for all workforce members that are engaged in functions that are subject to federal or state mental health and substance use disorder parity requirements or involved in the analysis as a part of the compliance program. This training is provided to all workforce members at new hire orientation and annually thereafter. Should review of comparative analyses identify parity issues, additional education on parity requirements will be included as part of a CAP.