

Disproportionate Share Program (DSH) (New Yorker's Indigent Care)



DSH: Current Federal Medicaid Allotment

FFY 2010-11 DSH Allotment:

- Total Federal = \$11.0 billion
- NYS \$ Share = \$1.6 billion
 - \$3.2 billion gross spending
- NYS % share = 14.2%

Note: All amounts shown are expressed in federal share dollars (50% of total), except as noted. The FFY 2011-2012 DSH Allotment is the same as the FFY 2010-2011 DSH Allotment.



SFY 2011-12 Projected Statewide DSH Allocations (Gross Spending in Millions)

	Voluntary Hospitals	Public Hospitals	Total
*Indigent Care Pool (192 hospitals)	\$656	\$139	\$795
Indigent Care Adjustment (Federal/Local Funding) (21 hospitals)	\$0	\$412	\$412
Public Hospital DSH IGT (Federal/Local Funding) (24 hospitals)	\$0	\$1,369	\$1,369
OMH Psych Hospital (25 state operated hospitals)	\$0	\$605	\$605
OMH & OASAS Voluntary Hospital DSH (63 hospitals)	\$60	\$0	\$60
Total	\$716	\$2,525	\$3,241

* Indigent Care Pool allocations of \$1,182.5M are reduced by the Voluntary Hospital UPL payment of \$387.2M, resulting in a Net Pool Allocation of \$795.3M.



Current Indigent Care Methodology and Funding

\$1,182.5M in Total Funds

\$395.2 based on Uninsured Allocations*, \$787.3 based on “Other” Allocations

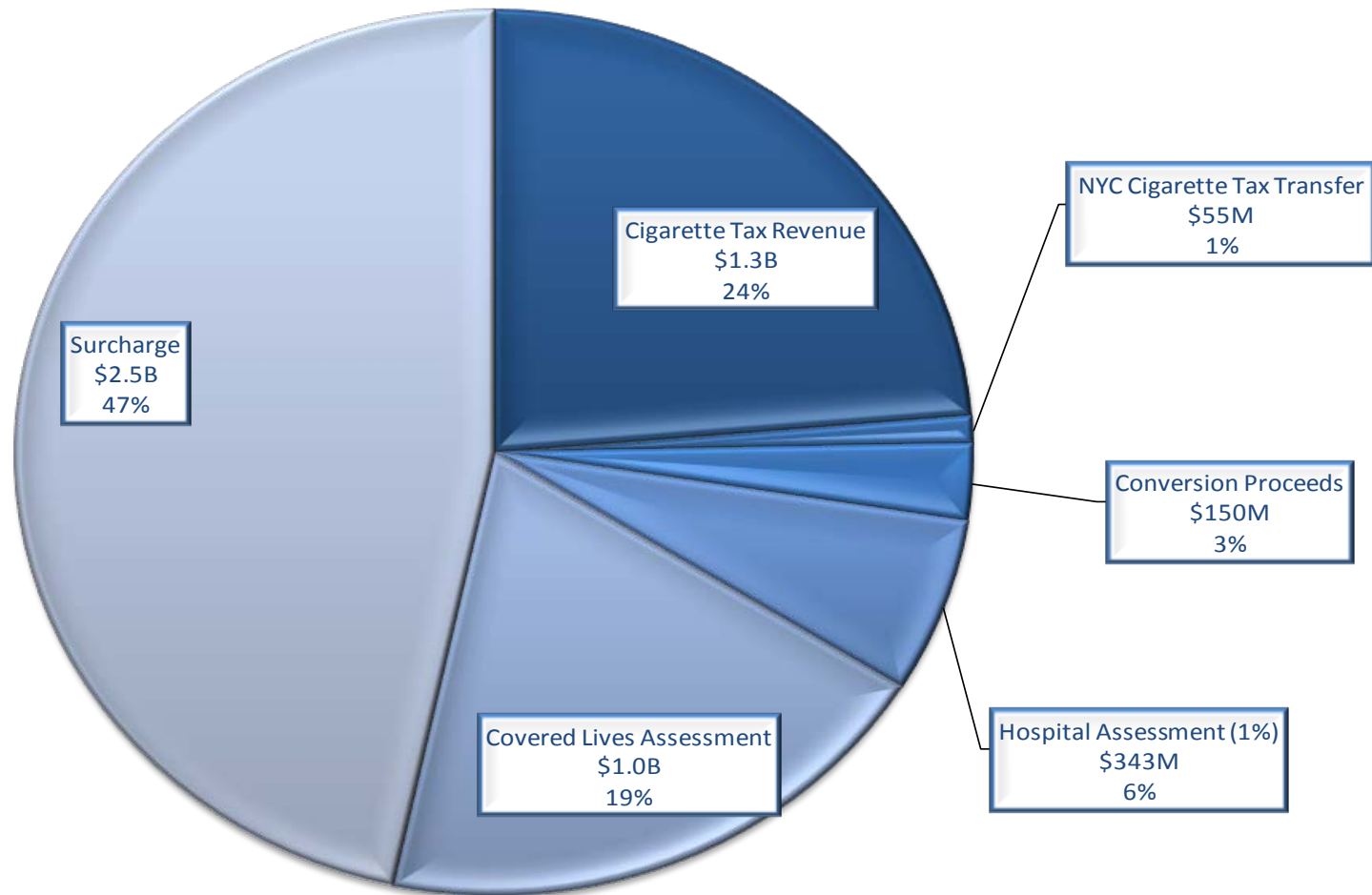
** \$310.5M of the \$395.2M is targeted to specific groups of hospitals*





HCRA Sources of Funds

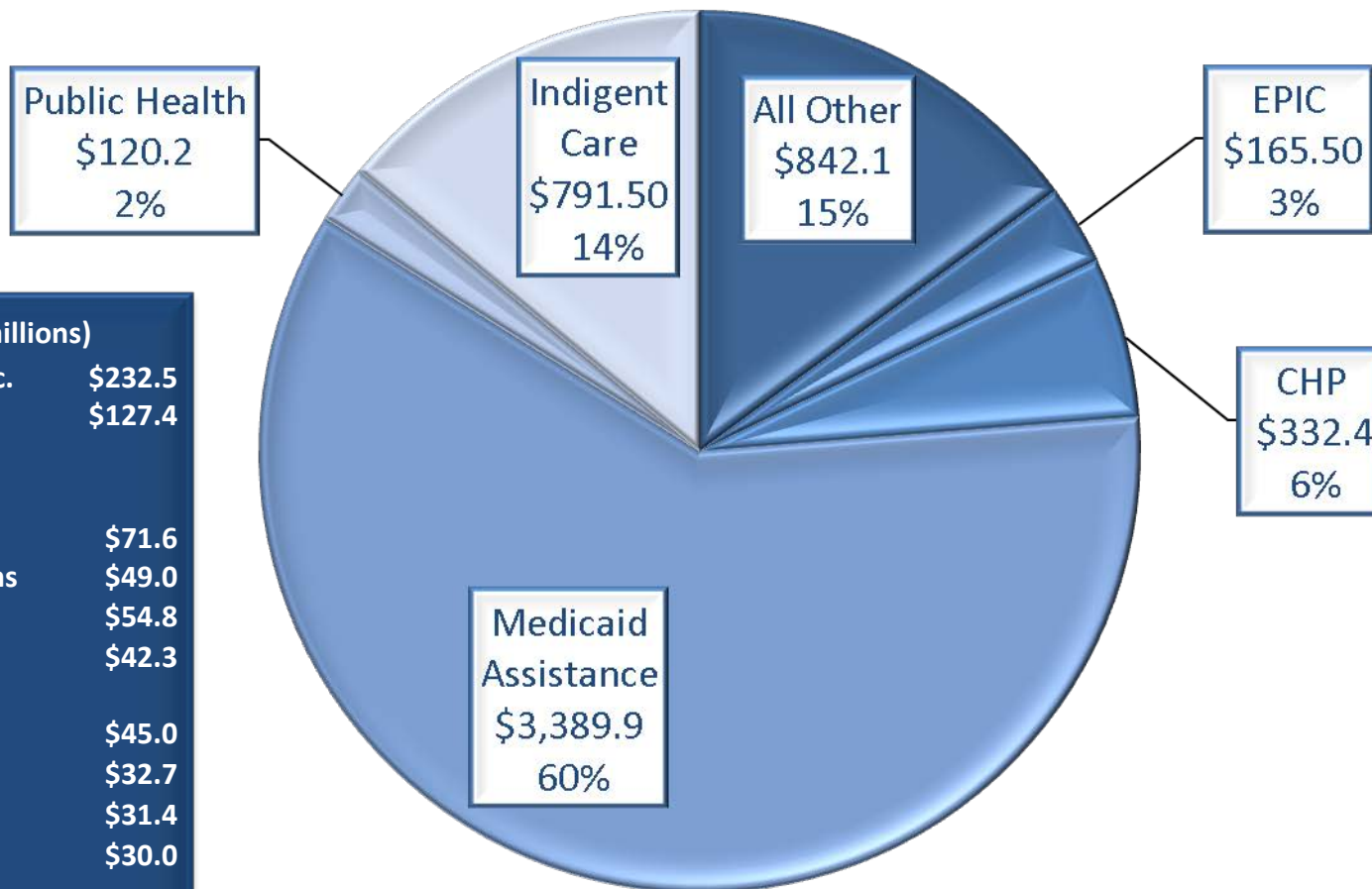
SFY 2011-2012 (Projected) Total Funding = \$5.4B





HCRA Disbursements SFY 2011-2012

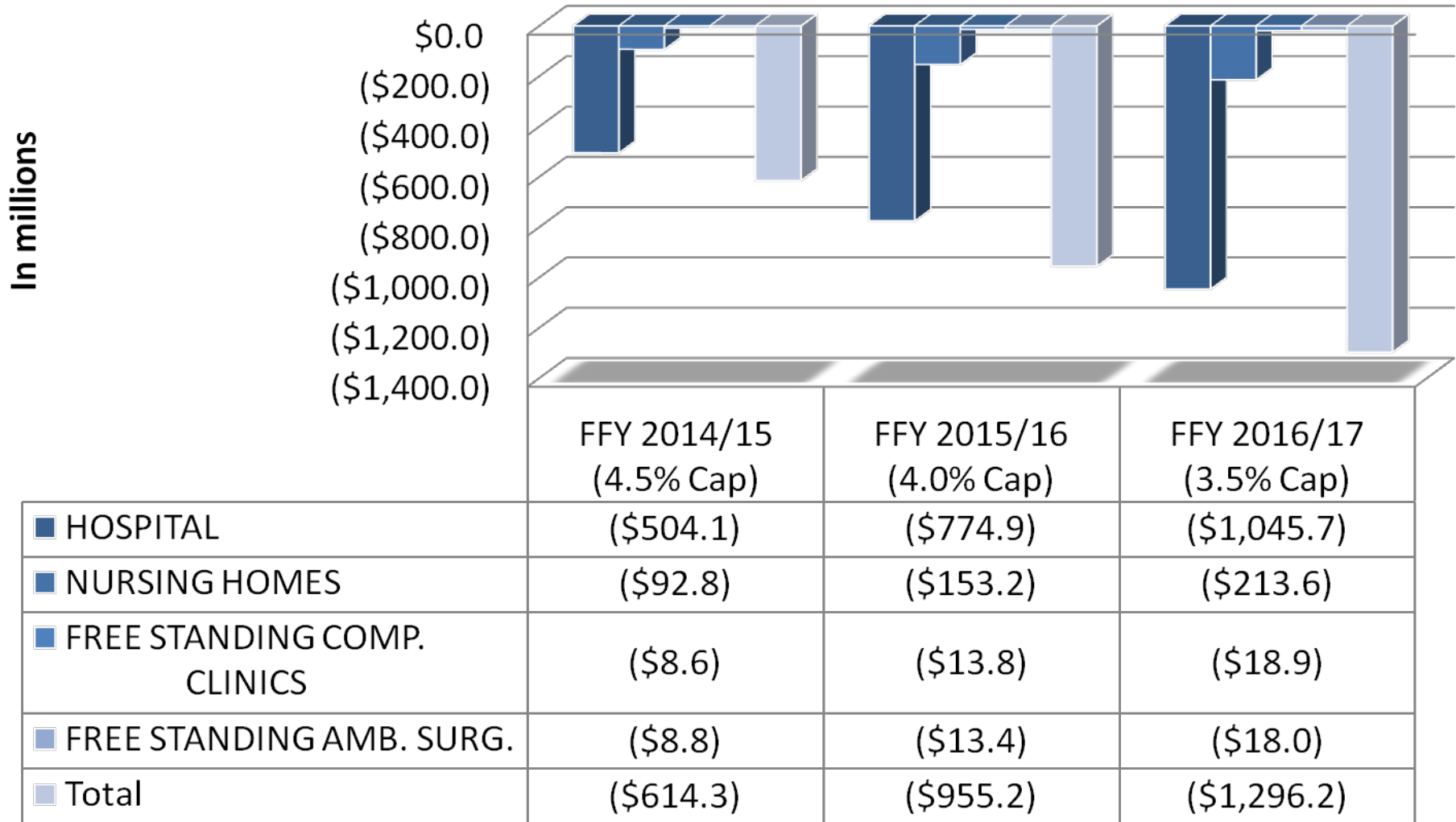
Enacted Funding = \$5,641M



All Other (in millions)	
HEAL NY Programs Inc.	\$232.5
Physician Excess	\$127.4
Medical Malpractice Program	
Roswell	\$71.6
Anti-Tobacco Programs	\$49.0
D&TC BDCC	\$54.8
AIDS Drug Assistance Program	\$42.3
Stem Cell Research	\$45.0
GME Programs	\$32.7
Worker Retraining	\$31.4
Medical Indemnity Fund	\$30.0
Other HCRA Programs	\$125.4



Impact of Proposed Federal Provider Tax Cap Reductions (Current Cap = 6%) (Excludes Medicaid Savings From Reimbursing Its Portion of Tax)



* Excludes OPWDD assessment on ICFs



Federal DSH Reform Methodology

Reduction methodology to be applied to each state by three criteria as determined by the Secretary of Health and Human Services:

- Numbers of uninsured.
- How the state uses DSH to subsidize hospitals with high Medicaid and uncompensated care volumes (excluding bad debt).
- Portion of a state's DSH allotment used to expand eligibility through a section 1115 waiver as of July 31, 2009.



DSH: Federal Requirements

Medicare DSH Reduction

25% of DSH payments considered to be the “empirically justified” component of DSH

Continue distribution to each hospital using the current formula-Medicaid & Medicare SSI days

75% of DSH payments considered to be linked to service for the uninsured

For every percentage point reduction in the uninsured rate, DSH funding proportionally reduced

Distributed based on each hospital’s level of uncompensated care compared to total uncompensated care for all hospitals

Medicare DSH Reduction - \$22B over 10 years for the nation
Potential impact on NY hospitals - \$2.5B



Aggregate Medicaid DSH Reduction (in Millions)

Federal Fiscal Year	National DSH Reduction	Estimated New York State Share of Reduction
2013-14	\$500	\$71.0
2014-15	\$600	\$85.2
2015-16	\$600	\$85.2
2016-17	\$1,800	\$255.6
2017-18	\$5,000	\$710.0
2018-19	\$5,600	\$795.2
2019-20	\$4,000	\$568.0
Total	\$18,100	\$2,570.2

**Assumes a linear reduction equivalent to New York State's 14.2 percent share of total national DSH spending. The actual reduction to New York State's DSH allotment can not be determined at this time, and will be dependent on how much of New York's DSH dollars are targeted to providing services to Medicaid and uninsured patients.*



New Federal Hospital-Specific DSH Caps Impact Hospital DSH Distributions

- Based on Medicaid and uninsured losses, (applying more restrictive Federal definition):
 - Uninsured Patients Only – CMS previously allowed costs associated with uncovered services for patients with insurance
 - Detailed Cost Allocation for Determining Medicaid and Uninsured Costs – CMS previously allowed New York State hospitals several options to determine the most favorable cost allocation
- Impact on 2011 Hospital DSH Distributions:
 - 17 hospitals: \$23M in DSH reductions

Safety-Net Providers



Assistance to Safety-Net Hospitals, Nursing Homes and Clinics

- A safety-net provider could range from a sole community provider in a rural area of the State to an urban hospital that provides a disproportionately large number of services to the uninsured. A safety-net provider could also be a nursing home or diagnostic & treatment center. Determining factors include:
 - Demonstrated historical financial distress; or
 - Been deemed, to the satisfaction of the Commissioner, to be a provider that fulfills an unmet health care need for the community.
- Assistance should provide operating and restructuring assistance to make critical decisions to either close, merge or restructure.
 - Closures can negatively impact needed health care services
 - Providers at risk for closing may be able to survive through right sizing and/or a change in its mission



Assistance to Safety-Net Hospitals, Nursing Homes and Clinics

- Elements of assistance are:
 - (1) Reimbursement rate increases on a short term basis could be provided to providers, to ensure they have adequate resources to transition services and patients to their facilities or complete a merger;
 - (2) FSHRP/HEAL capital grants;
 - (3) Explore use of other capital/debt assistance;
 - (4) Use of State oversight to assist mergers;
 - (5) Direct workforce retraining funds to assist restructuring; and
 - (6) Provide hospitals with financial incentives to voluntarily reduce excess staffed bed capacity and redirect Medicaid resources to expand outpatient/ambulatory surgery capacity. Hospitals opting into this program may receive an APG rate enhancement.



Process for Assistance

- The Department of Health will create a process whereby significantly troubled hospitals, nursing homes and clinics may submit applications to the Department seeking assistance to facilitate an orderly closure, merger or restructuring.
- Such applications must be accompanied with a highly specific plan enumerating the financial and programmatic challenges facing the facility, a transition plan for merger, closure or restructuring, the type and amount of resources needed to accomplish the plan, and the anticipated impact of the plan on the overall community.